Nevada Cannabis Compliance Board
Meeting Minutes October 16, 2025

The Nevada Cannabis Compliance Board (CCB) held a public meeting at 9:00 a.m. on October 16, 2025 at the Nevada Legislative Counsel Bureau 7120 Amigo Street, Room 6, Las Vegas, Nevada and 401 S Carson Street, Room 2134, Carson City, Nevada.

Cannabis Compliance Board Members Present:

Adriana Guzmán Fralick, Chair
Riana Durrett, Vice Chair
Dr. Vicki Mazzorana
Ondra Berry

Chair Adriana Guzmán Fralick called the meeting to order. Executive Director James Humm took roll. Chair Guzmán Fralick, Vice Chair Durrett, Members Merritt, Mazzorana and Berry were present in Las Vegas.

Chair Adriana Guzmán Fralick read a statement into the record per Assembly Bill 64 of the 2025 Legislative Session: *Public bodies are no longer required to take public comment online or by phone if there is a physical location for the meeting.* Beginning November 2025, the CCB will only take in-person comments during monthly board meetings.

If you wish to provide public comment and are unable to attend in person, you can submit your comment in writing to ccbmeetings@ccb.nv.gov . To ensure your comment is received by the board in time for the meeting, please submit it by 5:00 pm the day before the meeting. All public comments will be posted on the CCB website.

October 16, 2025, we will accept public comments online and in person.

Chair Guzmán Fralick announced the November CCB meeting will be her last because she is running for office of the Attorney General.

Instructions to join the meeting via Zoom were read aloud.

I. **Public Comment**

Tyler Klimas, former Executive Director of the Cannabis Compliance Board provided comments in support and recognition of Chief David Staley, who is departing CCB. Mr. Klimas recalled he was introduced to Mr. Staley six years ago by former Gaming Control Board Chair, Sandra Morgan, who permitted Mr. Klimas to tap into Mr. Staley's expertise with the Nevada Gaming Control Board where he was a special agent for over twenty-five years. He noted there were many unknowns during the formation of CCB and Mr. Staley became a core member of the team, bringing unique perspective, fire, passion and expertise to the agency. He commended him for his reliability and ability to lead by example and with Deputy Director Miles, they brought Mr. Staley on board to the CCB. Mr. Klimas said Mr. Staley was one of the originals during the agency's startup, through a global pandemic, major industry shifts, and said he made a mark in the industry. Mr. Klimas spoke about Mr. Staley's investigations team, and the agents who respect, follow and learn from Mr. Staley. He closed by saying Mr. Staley dedicated his entire professional career to serving the state of Nevada, that he is a great leader, an incredible public servant, and lifelong friend, and wished him godspeed in his future endeavors.

Chief Staley commented that he accepted a position as executive director of the gaming and cannabis commissions for the Oneida Indian Nation in upstate New York. He thanked Mr. Klimas for his comments and said he was honored that Deputy Director Michael Miles and Mr. Klimas saw value in bringing him to the agency, noting it was likely the greatest experience of his state career.

Chair Guzmán Fralick announced that Senior Deputy Attorney General L. Kristopher Rath will be leaving the agency, and these departures are coincidental.
Mr. Rath said it was a pleasure working with everyone in the agency during the past five and a half years, as well as with the attorneys in the industry, and expressed his hope of remaining in touch.

Will Adler expressed his appreciation for Chief Staley and wished him good luck working with the native communities in New York. He said the hard work of Chief Staley, Mr. Rath and Chair Guzmán Fralick helped to standardize the license transfer process, and he wished them good luck in their future efforts.

Mr. Adler spoke on behalf of GTI, thanked the board for communications around Senate Bill 157 and cannabis testing in Nevada. He looks forward to upcoming workshops and discussions on changes they seek to implement because of Senate Bill 157.

II. Consent Agenda

A. Consideration of Approval of the September 18, 2025, Cannabis Compliance Board Meeting Minutes
B. Consideration of Approval to Extend Final Inspection Deadline to December 01, 2026

1. Cafecito SW LLC (CLI005)
2. DED OPS NV LLC (CLA008)
3. Higher*Archy LLC (CLI004)
4. Shanghai Lounge LLC (CLI007)
5. Tryke Companies SO NV LLC (CLA011)
6. Cheyenne Medical RD598 LLC (RD598)
7. Deep Roots Aria Acqco Inc (C094, P063, T056)
8. Deep Roots Aria Acqco Inc (RD216)
9. Deep Roots Aria Acqco Inc (RD218)
10. Desert Greens Uno LLC (C086)
11. Essence Henderson LLC (RD347)
12. Henderson AP LLC (RD511)
13. Jason Smith dba JMS Logistics (T090)
14. M3 Wellness LLC (RD673)
15. MJ Distributing C202 LLC (C202)
16. Physis One LLC (C073)
17. Red Earth LLC (C012)
18. Reno AP LLC (RD507)
19. Silver Dollar Distribution LLC (T101)
20. True Harmony Company (P152)

Chair Guzmán Fralick asked for a motion on Item A.
Member Mazzorana moved to approve the September 18, 2025, Board Meeting Minutes.
Member Berry seconded the motion. All Members said aye. Motion carried.

Chair Guzmán Fralick asked for a motion on Item B.
Member Berry moved to approve the Consent Agenda.
Member Merritt seconded the motion. All Members said aye. Motion carried.

III. Approvals and Resolutions

A. Notice of Final Licensure

Steve Gilbert, Chief of Licensing & Administration, summarized Agenda Item III, noting it is an informational item of establishments that received final licenses.

1. **Vertical Horizon LLC (CE ID C205 and P136)**

Mr. Gilbert said Vertical Horizon is a conditional, adult-use cultivation and production facility located in West Wendover, Nevada. He reminded the board a transfer of interest was approved in December 2022, and that 100% ownership was transferred to Green Enterprise, the parent company of Vertical Horizon. A pre-opening inspection and audit was conducted in July 2025, and an approved plan of correction was issued to both licenses in September 2025.
CCB approved and issued final licensure for its cultivation and production facilities on September 8, 2025.

2. **Congeriem 3, LLC (CE ID RD594)**
Mr. Gilbert provided a history of Congeriem 3, stating it is a conditional, adult-use retail store in Esmeralda County, Nevada. The board approved a transfer of interest in August 2020, and on August 13, 2025, CCB conducted a pre-opening inspection and audit of the facility, determining the facility was following required NCCRs and NRS. A statement of no deficiency was issued on August 14, 2025 and CCB approved and issued final licensure on September 8, 2025.

Chair Guzmán Fralick thanked Chief Gilbert and advised a vote was not needed because the agenda item is informational only.

IV. **Request for Consumption Lounge Conditional Licensure Approval**
David Staley, Division Chief – Investigations and Enforcement, presented the request for approval of a conditional license for a retail attached consumption lounge. Mr. Staley advised the board that if approved, the applicant will be required to complete necessary local approvals and a final inspection by CCB's inspection and audit divisions prior to opening for business.

A. **TRNVP098 LLC, Retail Attached Consumption Lounge (ACON-A22-00076)**

Chief Staley provided an overview of TRNVP098 LLCs request for approval, and said the parent company, TAPROOT HOLDINGS NV LLC plans to open a consumption lounge in Story County, Nevada, with a focus on providing a safe, legal place to relax, enjoy and learn about cannabis products with like-minded individuals. Mr. Staley advised the board that all information required to move to a conditional license status was submitted, and no areas of concern were developed in connection with the investigation. He introduced Shane Terry to the board.

Chair Guzmán Fralick welcomed Mr. Terry and asked the board for questions or a motion.
Member Durrett moved to approve Agenda Item IVA, TRNVP098 LLC (ACON-A22-00076) request for consumption lounge conditional licensure approval.
Member Berry seconded the motion. All Members said aye. Motion carried.

V. **Requests for Transfer of Interest**
David Staley, Division Chief – Investigations and Enforcement, presented five transfers of interest.

A. YMY Ventures LLC (C051, P042) (TOI#2400054) completing an internal transfer of interest between existing owners

Chief Staley stated TOI 2400054 requests approval from OPCO LLC ("OpCo") to sell its membership to an existing 41% member, LILI ENTERPRISES LLC ("Lili"). Lili requests approval to add a new 24% member, David Carter. Mr. Staley noted an area of interest was developed in connection with the application: Stem Holdings Inc., the publicly-traded 100% member of OpCo, completed numerous, unapproved transfers of interest between 2018 to 2025. Although unapproved, the TOIs were not considered an area of concern because many occurred before the creation of CCB and Stem Holdings is exiting the Nevada cannabis market. Mr. Staley introduced Elad Yerushalmi, Matthew Cohen and David Carter to the board.

Chair Guzmán Fralick welcomed Mr. Yerushalmi and Mr. Carter, confirmed it is a transfer between owners and asked for an affirmative presentation.

Mr. Yerushalmi said the market has changed during the prior 18 months, but they plan to continue to grow the business. He noted challenges exist because they are not vertically integrated, but they work with the climate of the industry.

Mr. Carter said he is retiring from the construction industry and looks forward to his involvement with the cannabis industry.

Member Durrett asked Mr. Carter about the potential violations with the prior transfers and if there is an attorney representing them.

Mr. Yerushalmi said there is no attorney representation, and the area of interest concerns a person in Florida, Matthew Cohen. Mr. Cohen is the representative of a publicly traded company, and to his understanding, stock changes were not reported correctly. Mr. Yerushalmi explained CCB previously issued a waiver, but it was not submitted, and the other party is exiting the business.

Member Durrett asked how the issues will be addressed going forward, and who oversees compliance. Mr. Yerushalmi said he and one of his employees will oversee necessary compliance.

Mr. Cohen provided additional context to the prior stock trade that was not reported to the CCB, and the waiver which was not available when they first joined the company, stating every trade was less than 5%.

Chief Staley clarified the area of interest identified consisted of changes of internal interest as well as external buying and selling of stock in the open market.

Member Durrett expressed concern that the applicants are not taking it seriously and seem to be unfamiliar with their potential violations.

Mr. Yerushalmi explained the other party is not involved in the business, and that is why they are exiting. He continued, stating that he is not involved in the public company, and no changes have occurred within their entity or in the entity of his other partner. He is unable to monitor shares of stock changed in a public entity because it changes constantly.

Mr. Yerushalmi stated the other party will exit the business, and the resulting entity will consist of two companies, comprised of four individuals. There will be no more public company, no stock trading, and this will result in a much cleaner entity.

Chair Guzmán Fralick acknowledged that the waiver is now in place, and Mr. Yerushalmi said there will be no public ownership, and everyone who has ownership will be hold more than 5%.

Chair Guzmán Fralick asked for a motion.
Member Berry moved to approve Agenda Item V A, YMY Ventures LLC (C051, P042) (TOI#2400054) allowing OpCo LLC to sell its partial ownership entities, C051 and P042, to Lili Enterprises LLC and for Lili Enterprises to add David Carter as partial owner, completing an internal transfer of interest between existing owners.
Member Merritt seconded the motion. All Members said aye. Motion carried.

B. DED Ops NV LLC (D010, CLA008) (TOI2500011) transferring a portion of ownership interest to BDLV Investments II LLC
Chief Staley stated TOI 2500011 requests approval for DED Ops NV LLC to transfer 32.5% membership from existing member Desert Evolution LLC to new member BDLV Investments II LLC, adding that a waiver of NCCR 5.110 pursuant to 5.112 is requested for transfers of less than 5%. CCB staff suggests limiting the waiver to expire on the next TOI agenda date. Mr. Staley noted no areas of concern were developed during the investigation and introduced Amanda Connor, Brandon Kanitz, Sean Kennedy, Edward Cochran, Genesis Guanga, James D. Hammer and James M. Hammer as available to answer any questions.

Chair Guzmán Fralick commended the applicants and licensees for their impressive resumes and bios and greeted Amanda Connor.

Ms. Connor explained this as a simple transaction: one entity is buying a portion of a current member's interest and noted it is a complex organizational structure with impressive individuals coming into the business. She requested a waiver and expressed appreciation to Investigator Maggie Adams for her thoroughness.

Ms. Connor introduced James Hammer and H & H Management as part of the company that manages and runs the dispensary through and approved management service agreement.

Chair Guzmán Fralick welcomed Mr. Hammer and asked if he would like to share additional information.

Mr. Hammer said he is happy to answer any questions and explained this is a request to adjust control from one party to another. He assured the board that he and his partner will continue to manage operations as they have been.

Member Durrett commended Mr. Hammer for what he did to develop the industry's initial success and asked him about the tech he developed.

Mr. Hammer provided details on the internal e-commerce platform he started that eventually developed into more marketing capabilities and a full delivery platform. This enables him to service their dispensaries as well as dispensaries in fifteen additional states.

Chair Guzmán Fralick asked for a motion.
Member Berry moved to approve Agenda Item V B, DED Ops NV LLC (D010, CLA008) (TOI2500011) allowing a transfer of interest of 32.5% ownership of entities D010 and CLA008 to BDLV Investments II LLC with a waiver of NCCR 5.110 pursuant to 5.112 for any future transfers of less than five percent, subject to the condition the waiver expires on the next agenda date.
Member Merritt seconded the motion. All Members said aye. Motion carried.

C. Congeriem, LLC (RD266, RD593, RD594, RD597, RD602) (TOI #2500012 and #2500013) completing an internal transfer of interest between existing owners, and purchasing RD636 from Polaris Wellness Center LLC
Chief Staley presented TOI 2500012 and 2500013 requesting approval for existing member, Rombough Real Estate Inc. ("Rombough"), to transfer membership to other members: Global Harmony LLC ("Global Harmony") and Just Quality LLC ("Just Quality"). Additionally, Congeriem subsidiary, Congeriem 6, requests approval to purchase dispensary license RD636 in Esmeralda County from Polaris Wellness Center LLC. Mr. Staley noted an area of interest was developed because Rombough completed an unapproved TOI in 2019 and owes the Nevada Department of Taxation nearly $1.2 million in unpaid wholesale cannabis tax. Mr. Staley clarified that the unapproved TOI and taxes were not considered areas of concern because the TOI occurred during 2019 before CCB existence. If this transfer of interest request is approved, Rombough will vacate the Nevada cannabis industry.

Mr. Staley introduced Judah Zakalik, Craig Rombough, John Heishman and Ronald Memo.

Chair Guzmán Fralick welcomed the licensees and asked for clarification on the requested transaction.

Member Durrett disclosed that Judah Zakalik is on her board at UNLV at the Cannabis Policy Institute but does she not have any issues and will be able to exercise independent judgment in this matter.

Judah Zakalik addressed the board on behalf of Congeriem entities and explained that Congeriem has sub-entities, each owning a specific dispensary license. Congeriem 6 was formed to hold the Esmeralda County license that is being purchased from Polaris. He said business is challenging and provided a brief update on Conjerium 3 and the final licensure for the location in Tonopah, Nevada. He thanked CCB for support and assistance getting to the opening milestone.

Chair Guzmán Fralick asked for additional questions or a motion.

Member Mazzorana moved to approve Agenda Item V C: transfer of interest **2500012** allowing Rombough Real Estate Inc to sell its partial ownership to Congeriem LLC to Global Harmony LLC; second to approve **2500012** to allow Rombough Real Estate Inc to sell its partial ownership in Congeriem LLC to Just Quality LLC and third, to approve Agenda Item V C transfer of interest number 250013 allowing transfer of entity RD636 from Polaris Wellness Center LLC to Congeriem 6 LLC.
Member Berry seconded the motion. All Members said aye. Motion carried.

D. GWGA LLC (C024) (TOI #2300036 - #2300039) transferring license C024 to Deez Holdings, Inc.
Chief Staley presented TOIs 2300036, 037, 038 and 039 requesting approval for GWGA LLC to transfer cultivation license C024 to Deez Holdings Inc. Mr. Staley noted that Deez Holdings operated C024 since a management service agreement was approved in February 2024 and said a waiver of NCCR 5.110 pursuant to 5.112, is requested for transfers less than 5%. Staff suggested if approved, the board limit the waiver to expire at its next TOA agenda date. No areas of concern were developed, and Sandra Tiffany, Adam Berkowitz and Ethan Woods were introduced to answer questions.

Chair Guzmán Fralick welcomed the licensees, thanked them for joining the meeting and asked for an affirmative presentation.

Mr. Woods said there was no additional comment and Mr. Berkowitz thanked the CCB investigators for the process.

Chair Guzmán Fralick asked for additional questions and noted that the materials reflect information related to default status with the Secretary of State for the license, and an expired license in Pahrump. She asked if it was understood that the licenses must be perfected. Mr. Berkowitz said it was understood.

Member Berry asked if there is confirmation that financial obligations can be met, and if the licensees can meet these obligations. Mr. Berkowitz explained that prior disagreements with the seller are resolved and there is capital allocated to the venture.

Chair Guzmán Fralick asked for additional questions or a motion.

Member Merritt moved to approve Agenda Item V D TOI numbers 2300036, 037, 038 and 039 allowing the transfer of interest of C024 to Deez Holdings Inc, and a waiver of NCCR 5.110 pursuant to 5.112 for any future transfer of less than 5%, subject to the condition the waiver expires on the next agenda date. Member Mazzorana seconded the motion. All Members said aye. Motion carried.

E. Nature's Kindest LLC (C008) (TOI #19068 - #19068B) and Kindibles LLC (P007) (TOI #19069 - #19069B) transferring licenses C008 and P007 to Mint Nevada, LLC
Chief Staley presented TOI numbers 19068, 19068B, 19069 and 19069B, requesting approval for Nature's Kindest and Kindibles to sell cultivation and production licenses C008 and P007 to Mint Nevada. Mr. Staley noted that Mint Nevada operated both licenses since October 2022 when CCB approved the relationship between the three companies and a management services agreement was entered. Mint Nevada requested a waiver of NCCR 5.110 pursuant to 5.112 for transfers of less than 5%. Staff suggested that if approved, the board limit the waiver to expire at its next TOA agenda date. No areas of concern were developed, and Mr. Staley introduced Alicia Ashcraft, Stephanie Meehan, Andrew Dunning, and Eivan Shahara to answer questions.

Chair Guzmán Fralick welcomed Ms. Ashcraft and asked her to explain the transaction.

Ms. Ashcraft advised the board that owner / manager Eivan Shahara and Nick Scavio, general counsel for Mint, and Andrew Dunning, counsel for Kindibles and Natures Kindness are available to address any questions. Ms. Ashcraft thanked Chief Compliance and Audit Investigator Rachel Branner for her extensive work during the application process.

Ms. Ashcraft provided background on Mint and its prior acquisitions, and the desire to have vertical integration with cultivation and production licenses.

Chair Guzmán Fralick asked for comments or an affirmative presentation.

Mr. Scavio provided a brief background on Mint and its origin in Arizona, operating thirty-five dispensaries in six different states, as well as cultivation and manufacturing facilities. He expressed his enthusiasm for the ability to add vertical integration into two of the stores.

Chair Guzmán Fralick thanked him and asked the board for comments or questions.

Member Durrett asked who manages the business in Nevada. Mr. Scavio said there is a regional manager and manager at each store as well as national compliance that go to the locations in each state and local regulatory counsel.

Chair Guzmán Fralick asked the board for additional questions or a motion.

Member Mazzorana moved to approve Agenda Item V E TOI numbers 19068 and 19068B, allowing transfer of C008 to Mint Nevada LLC Holdings Inc, second, approving TOI numbers 19069 and 19069B, allowing the transfer of P007 to Mint Nevada LLC, and third, approving a waiver of NCCR 5.110 pursuant to 5.112 for any future transfer of less than 5%, subject to the condition the waiver expires on the next agenda date.
Member Berry seconded the motion. All Members said aye. Motion carried.

VI. **Notice of Proposed Security Interest between Polaris Wellness Center L.L.C. (C168, P114, RD636, T068) and SVJ One LLC**

David Staley, Division Chief – Investigations and Enforcement, presented the request from Polaris Wellness Center LLC for approval of a proposed security interest held by SVJ One LLC. Mr. Staley explained that the parties entered into a licensing and rights of use agreement, which includes a provision by which Polaris granted SVJ One power of attorney related to the collection of amounts receivable for products sold under the agreement directly or through a third-party collection agency. He noted no areas of concern were developed in connection with the investigation. Mr. Staley introduced Amanda Connor, Lee McCue, Ryan Mitchell and Graftan Darnall to the board.

Chair Guzmán Fralick asked Ms. Connor to provide an overview of the request.

Ms. Connor spoke on behalf of Polaris Wellness Center LLC, the cannabis license holder. She explained this is a licensing agreement where a brand is licensing its intellectual property to Polaris Wellness Center to produce certain products. Ms. Connor stated that part of the licensing agreement, through a third amendment, if the board approves a security interest to SVJ One, grants a power of attorney for some collection rights, as well as a security interest in non-cannabis products. There is no security interest in any cannabis, cannabis products or the cannabis establishment license. Rather, the security interest is in non-cannabis products and a collection power of attorney to collect fees that would be due under the licensing agreement, should Polaris Wellness become in default. Ms. Connor summarized by explaining it is a licensing agreement to use branded products and packaging and produce the brand in Nevada.

Chair Guzmán Fralick thanked Ms. Connor for the explanation and thanked Ryan Mitchell for appearing and asked the board for any questions of for a motion.

Member Durrett moved to approve the relationship proposed under Agenda Item VI: the proposed security agreement between Polaris Wellness and SVJ One.
Member Berry seconded the motion. All Members said aye. Motion carried.

Ms. Connor thanked Angela Dean for her work on this matter.

VII. **Briefing from the Chair and Executive Director**

Executive Director Humm announced regulation workshops will occur in November and December and advised that a specific regulations distribution list will be maintained for those who wish to be on the Agency's mailing list. To be added to the mailing list, email first and last name and the email which will receive the information to regulations@ccb.nv.gov. Notices will also be sent through standard channels.

Mr. Humm said the upcoming workshops will occur on November 19 on regulations impacted by SB157, December 2 on regulations 1 through 5, and December 4 on regulations 6 through 15. He reminded the public that CCB welcomes feedback and asked for everyone to attend.

He stated that regulations approved by the board in June 2025 will be voted on during the November 2025 board meeting.

Mr. Humm thanked the Chair and wished Mr. Rath the best of luck and extended his appreciation for welcoming him to the agency and to the intricacies of cannabis law.

Continuing, Mr. Humm spoke to Chief Staley, acknowledging Mr. Klimas' comments and stating that Mr. Staley helped build the agency along with others and Director Klimas. He thanked Mr. Staley for welcoming him to the agency and said the industry is better for having Mr. Staley as part of it, and he is better for knowing him.

Chair Guzmán Fralick echoed everything Mr. Humm stated and said she will miss everyone. Speaking to Mr. Staley, she expressed with certainty that he will do well, that she is proud of him and wished him good luck.

To Mr. Rath, Chair Guzmán Fralick said she believes CCB will see him again, she thanked him for welcoming her and for sharing his knowledge about cannabis.

Chair Guzmán Fralick asked if anyone would like to speak.

Member Berry said this work is a startup in terms of value added to the state and appreciates being welcomed to the Board. He commented that the staff is one of the most professional, competent, supportive and engaging groups he's seen. He thanked Mr. Staley and Mr. Rath and wished them the best in their future endeavors.

Member Merritt expressed her sadness at their departures, because she is the only one remaining of the original five board members appointed to start the CCB, and that both Mr. Staley and Mr. Rath taught the board everything they know. She said each month explanations were provided to help her make decisions on behalf of the board, and she extended her appreciation to both, joking she was jealous about their retirement, and is hopeful she can retire like they did. Member Merritt wished them both good luck and thanked them for helping the agency.

Member Durrett agreed that it was great to work with Mr. Staley and Mr. Rath and acknowledged that the first few years of the agency were rough, and she appreciated that Mr. Staley and Mr. Rath were always collegial and professional. Member Durrett concluded by congratulating both.

Member Mazzorana expressed appreciation for all that Mr. Staley and Mr. Rath taught her and wished them both good luck.

Chair Guzmán Fralick continued to Agenda Item VIII.

VIII. **Next Meeting Date**
The next Board meeting date is scheduled for November 20, 2025

IX. **Items for Future Agendas**
Chair Guzmán Fralick noted that board members could submit items for future agendas.

X. **Public Comment**
Katree Saunders, patient advocate for twenty years in Las Vegas, stated her need of a federal pardon for helping Nevada patients for her federal cannabis case. She asked if she could obtain recommendation letters from the board and from the Republican party in Nevada. Ms. Saunders said she wants to comply with Nevada rules and regulations and get her life on track.

XI. **Adjournment**
Meeting adjourned at 10:11 a.m.