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vs.

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# BEFORE THE CANNABIS COMPLIANCE BOARD STATE OF NEVADA

STATE OF NEVADA, CANNABIS COMPLIANCE BOARD,

Case No. 2020-20

Petitioner,

GRAVITAS NEVADA LTD.,

Respondent.

## STIPULATION AND ORDER FOR SETTLEMENT OF DISCIPLINARY ACTION

The Cannabis Compliance Board (the "CCB"), by and through its counsel, Aaron D. Ford, Attorney General for the State of Nevada, L. Kristopher Rath, Esq., Senior Deputy Attorney General and Ashley A. Balducci, Esq., Senior Deputy Attorney General, hereby enters into this Stipulation and Order for Settlement of Disciplinary Action ("Stipulation and Order") with Respondent Gravitas Nevada Ltd. ("Respondent"), by and through its counsel, Alicia R. Ashcraft, Esq. and Jeffrey F. Barr, Esq. of the law firm of Armstrong Teasdale LLP. Pursuant to this Stipulation and Order, Respondent and CCB (collectively, the "Parties") hereby stipulate and agree that CCB Case No. 2020-20 (the "Administrative Action") shall be fully and finally settled and resolved upon terms and conditions set out herein.

#### PERTINENT FACTS

1. On September 22, 2020, CCB initiated this disciplinary action via the service and filing of a Complaint for Disciplinary Action (the "Complaint"). The Complaint alleged three violations of NAC 453D.905(3)(a)(3), a Category I violation, for Respondent intentionally and falsely reporting to the Department of Taxation's Marijuana Enforcement Division ("Department") three cannabis products as destroyed in METRC when Respondent's employees had not destroyed these products. The Complaint further

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27 28 alleged ten violations of NAC 453D.905(3)(d)(19), a Category III violation, for Respondent's production facility manager and supervisor allowing ten (10) employees to divert a significant amount of cannabis product on May 9, 2018. The alleged violations are revocable offenses. Respondent self-reported the subject diversions of product and took corrective action to prevent such occurrences in the future.

- 2. On October 29, 2020, the parties agreed to a Stipulation and Order to Stay the Administrative Proceedings.
- 3. The Parties have engaged in good faith negotiations to reach an agreement that is mutually acceptable to Respondent and counsel for the CCB for resolution of this matter, with the understanding that this Stipulation and Order must be approved by majority vote of the members of the CCB.

#### ACKNOWLEDGEMENTS AND APPLICABLE LAW

Stipulation and Order is made and based upon following This acknowledgements by the Parties:

Respondent has entered into this Stipulation and Order on its own behalf 4. and with full authority to resolve the claims against it and is aware of its rights to contest the violations pending against it. These rights include representation by an attorney at Respondent's own expense, the right to a hearing on any violations or allegations formally filed, the right to confront and cross-examine witnesses called to testify against Respondent, the right to present evidence on Respondent's own behalf, the right to have witnesses testify on Respondent's behalf, the right to obtain any other type of formal judicial review of this matter, and any other rights which may be accorded to Respondent pursuant to provisions of NRS Chapters 678A through 678D, NAC Chapters 453A and 453D, and any other provisions of Nevada law. Respondent is waiving all these rights by entering into this Stipulation and Order. If the CCB rejects this Stipulation and Order, or any portion thereof, Respondent reserves the right to withdraw any or all waivers.

<sup>1</sup> The events at issue occurred prior to July 1, 2020, when NAC Chapters 453A and 453D were the regulations in effect for cannabis establishments.

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- Should this Stipulation and Order be rejected by the CCB or not timely performed by Respondent, it is agreed that presentation to and consideration by the CCB of such proposed stipulation or other documents or matters pertaining to the consideration of this Stipulation and Order shall not unfairly or illegally prejudice the CCB or any of its members from further participation, consideration, adjudication, or resolution of these proceedings and that no CCB member shall be disqualified or challenged for bias.
- 6. Respondent acknowledges that this Stipulation and Order shall only become effective after the CCB has approved it.
- 7. Respondent enters this Stipulation and Order after being fully advised of Respondent's rights and as to the consequences of this Stipulation and Order. This Stipulation and Order embodies the entire agreement reached between the CCB and Respondent. It may not be altered, amended, or modified without the express written consent of the Parties and all alterations, amendments and/or modifications must be in writing.
- 8. In an effort to avoid the cost and uncertainty of a disciplinary hearing, the Parties have agreed to settle this matter. For purposes of settling this matter, Respondent acknowledges that the facts contained in the paragraphs in the above "Pertinent Facts" portion of this Stipulation and Order are true and correct. Without waiving any constitutional rights against self-incrimination, Respondent further acknowledges that certain facts contained in the CCB Complaint in Case No. 2020-20 could be found to constitute violations of Title 56 of NRS (NRS Chapters 678A through 678D), NRS Chapters 453A and 453D and NAC Chapters 453A and 453D, with penalties up to and including a civil penalty of \$52,500 and a revocation of Respondent's cannabis establishment certificate (P013) and license (RP013) for 9 years and 11 months, if this matter went to an administrative hearing.
- 9. To resolve the Administrative Action, and only for those purposes and no other, Respondent specifically admits to the following violations with respect to the

Complaint in CCB Case No. 2020-20: Two violations of NAC 453D.905(3)(b)(1) for making unintentional false statements or representations of fact to the Department and one violation of NAC 453D.905(3)(d)(20) for picking up, unloading or delivering marijuana at an unauthorized location. These violations are applicable to both certificate P013 and license RP013.

- 10. As to the remaining alleged violations contained in the CCB's Complaint, Respondent neither admits to, nor denies, said alleged violations.
- 11. Respondent agrees to pay a civil penalty of fifty-two thousand five hundred dollars (\$52,500)<sup>2</sup> in consideration of the CCB's agreement to fully resolve the Administrative Action on the terms set forth herein.
- 12. If the CCB approves this Stipulation and Order, it shall be deemed and considered disciplinary action by the Board against Respondent.
- 13. Both parties acknowledge that the CCB has jurisdiction to consider and order this Stipulation and Order because Respondent holds privileged certificates/licenses regulated by the CCB as of July 1, 2020. Respondent expressly, knowingly, and intentionally waives the 21-day and/or 5-day notice requirements contained in the Nevada Open Meeting Law and acknowledges that this Stipulation and Order may be presented to the CCB for its consideration and potential ratification at the Board's meeting on December 18, 2020.

### STIPULATED ADJUDICATION

Based upon the above acknowledgments of the Parties and their mutual agreement, the Parties stipulate and agree that the following terms of discipline shall be imposed by the CCB in this matter:

14. Two Category II Violations and One Category III Violation. Respondent shall be deemed to have committed two Category II violations and one Category III violation, as to P013 and RP013, effective on the date the CCB approves this Stipulation

<sup>&</sup>lt;sup>2</sup> With respect to the civil penalty of \$52,500, \$26,250 shall be attributed to certificate P013 and \$26,250 shall be attributed to license RP013.

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and Order. The Parties stipulate and agree that nothing in this Stipulation and Order shall preclude CCB from pursuing any separate disciplinary actions against the cannabis agents named in Paragraph 16 of the CCB Complaint in Case No. 2020-20, and/or any other of Respondent's cannabis agents found to be in noncompliance with NRS Title 56 and/or NCCR. Said disciplinary actions would be separate and apart from any disciplinary actions against Respondent arising out of the events on May 9, 2018.

- 15. <u>Imposition and Payment of Civil Penalties</u>. Respondent shall pay a total civil penalty in the amount of fifty-two thousand five hundred dollars (\$52,500)<sup>3</sup> within 30 days of the date the CCB approves this Stipulation and Order.
- Potential Future Action Against Gravitas Nevada, Ltd. The Parties agree 16. that, pursuant to the specific facts of this case and the resolution reached in this Stipulation and Order, the progressive disciplinary provisions of NAC 453D.905(4)(b) and (d) of two years shall apply. Any additional Category II and Category III violations within said two-year period would invoke the progressive disciplinary provisions of NAC 453D.905(4)(b) and (d). The CCB contends that said two-year period shall commence as of the date the CCB approves this Stipulation and Order. Respondent contends that this two-year period shall commence as of the date of the alleged violations on May 17, 2018. The Parties agree that this issue shall be deferred for resolution until there is disciplinary action within the two-year disputed time frame. If there is no disciplinary action against Respondent within two years after the CCB approves this Stipulation and Order, the Parties agree this issue shall be moot. If there is such disciplinary action within that two years, Respondent reserves its rights to raise its contention that the twoyear progressive disciplinary time period ended on May 17, 2020, as an affirmative defense in such later disciplinary action and the issue will be adjudicated in that later administrative action, pursuant to NRS Title 56 and the NCCR, which will be subject to judicial review when final. Regardless, after said two-year period expires, the CCB may

<sup>&</sup>lt;sup>3</sup> With respect to the civil penalty of \$52,500, \$26,250 shall be attributed to certificate P013 and \$26,250 shall be attributed to license RP013.

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still consider the compliance history of Respondent under NCCR 4.030(2). In addition to the factors listed for consideration in NCCR 4.030(2), in any future disciplinary action involving Respondent, the CCB may take into consideration Respondent's cooperation in the resolution of the Administrative Action.

- 17. Plan of Correction. Respondent represents and warrants that it has put in place a plan of correction to remedy and to prevent the recurrence of the violations set forth in this Stipulation and Order. As to P013 and RP013, Respondent further represents and warrants that it executed a corrective action plan to comply with the laws regulating cannabis. In summary, the plan of correction is as follows: (1) Gravitas self-reported and self-shutdown on May 17, 2018 until June 18, 2018; (2) Gravitas immediately suspended employee Michael Anderson and suspended the other employees who took cannabis product after the internal investigation revealed the other employees took cannabis product; (3) Gravitas conducted an internal investigation of the incident and recovered whatever cannabis product the employees had in their possession; (4) Gravitas dismissed the employees who took cannabis product on May 9, 2018; and (5) Gravitas re-trained all employees in all facilities, including the production employees on proper use of security measures and controls that have been adopted to prevent diversion, theft or loss of marijuana; procedures and instructions for responding to an emergency; and all state and federal statutes and regulations relating to the use of cannabis.
- Contingency if Approval Denied. If approval of this Stipulation and Order is 18. denied by CCB, Respondent and counsel for the CCB agree to resume settlement negotiations in good faith and attempt to reach an agreement to amend this Stipulation and Order and resubmit an amended Stipulation and Order to the CCB to review for approval at its next regularly scheduled meeting. If such an agreement cannot be reached, the Parties agree to proceed with the Administrative Action, which shall include a disciplinary hearing before the CCB or its assigned hearing officer. Should the Administrative Action proceed for the reasons set forth in this Paragraph, CCB preserves all its claims and arguments in the Administrative Action as set forth in its Complaint

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and Respondent preserves all its defenses and arguments it may assert and withdraws all waivers set forth herein. An unapproved Stipulation and Order shall not be admissible as evidence or referenced in argument at any disciplinary hearing in CCB Case No. 2020-20 or any other matter involving the CCB.

- 19. Contingency if Approval Conditioned. If the CCB approves this Stipulation and Order, but said approval is contingent on certain conditions, the parties will undertake further good faith negotiations to include said conditions in an amended Stipulation and Order for execution by the CCB Chair. If Respondent does not agree to the certain conditions imposed by the CCB, the parties will undertake additional negotiations and attempt to reach an agreement to amend this Stipulation and Order and resubmit an amended Stipulation and Order to the CCB to review for approval at its next regularly scheduled meeting. If such an agreement cannot be reached, the Parties agree to proceed with the Administrative Action, which shall include a disciplinary hearing before the CCB or its assigned hearing officer. Should the Administrative Action proceed for the reasons set forth in this Paragraph, CCB preserves all its claims and arguments in the Administrative Action as set forth in its Complaint and Respondent preserves all its defenses and arguments it may assert and withdraws all waivers set forth herein. An unapproved Stipulation and Order shall not be admissible as evidence or referenced in argument at any disciplinary hearing in CCB Case No. 2020-20 or any other matter involving the CCB.
- 20. <u>Closure of Disciplinary Action</u>. Once this Stipulation and Order is fully performed by Respondent, the Administrative Action will be closed.
- 21. <u>Communications with CCB Members</u>. Respondent understands that this Stipulation and Order will be presented to the CCB in open session at a duly noticed and scheduled CCB meeting. Respondent understands that the CCB has the right to decide in its own discretion whether or not to approve this Stipulation and Order. The CCB's counsel, which is the Nevada Attorney General and its staff attorneys, will recommend approval of this Stipulation and Order. In the course of seeking CCB acceptance of this

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it has no objections to such ex parte communications. CCB agrees that Respondent and/or its counsel may appear at the CCB meeting where this Stipulation and Order is discussed and, if requested, respond to any questions that may be addressed to Respondent and/or the Attorney General's staff attorneys. Respondent agrees that, should the CCB decline to approve this Stipulation and Order, Respondent will not contest or otherwise object to any CCB member, and/or CCB appointed hearing officer, hearing and adjudicating the Administrative Action based on the aforementioned ex parte communications with anyone 15 from the Nevada Attorney General's Office. 16 22. Release. In execution of this agreement, Respondent agrees that the State of 17 Nevada, the CCB, the Office of the Attorney General, and each of their members, staff, 18 attorneys, investigators, experts, hearing officers, consultants and agents are immune 19 from any liability for any decision or action taken in good faith in response to information 20 and data acquired by the CCB. Respondent agrees to release the State of Nevada, the 21 CCB, the Office of the Attorney General, and each of their members, staff, attorneys,

Stipulation and Order, counsel for CCB may communicate directly with individual CCB

members one at a time. Respondent acknowledges that such communications may be

made or conducted ex parte, without notice or opportunity for Respondent to be heard on

that such contacts and communications may include, but may not be limited to, matters

concerning this Stipulation and Order, the Administrative Action and any and all

investigators, experts, hearing officers, consultants and agents from any and all manner

of actions, causes of action, suits, debts, judgments, executions, claims and demands

whatsoever, known or unknown, in law or equity, that Respondent ever had, now has,

may have or claim to have against any and/or all of the persons, government agencies or

entities named in this Paragraph, arising out of, or by reason of, CCB's investigation of

the matters set forth in its Complaint, the matters set forth in this Stipulation and Order,

or the administration of CCB Case No. 2020-20.

 23. No Precedence. The Parties agree that this Stipulation and Order shall not constitute a precedent for any other issues or proceedings before the CCB and/or in any other forum, other than those set forth in this Stipulation and Order. Furthermore, this Stipulation and Order shall not be admissible in any other proceeding or action with respect to proof of fact or any other matter and/or any other licensee and/or cannabis establishment registered agent, except proceedings brought to enforce this Stipulation and Order under its terms and/or for the CCB's consideration of future disciplinary action against this Respondent.

The CCB may consider the discipline imposed herein in any future disciplinary action against Respondent, as required under NCCR 4.030(2), along with the other factors set forth in NCCR 4.030(2), and possible progressive discipline pursuant to NAC 453D.9054, and/or NCCR 4.035 through 4.060. As every case concerns different facts and details, this Stipulation does not act as precedence to bind CCB to impose any particular penalty, to charge or allege any particular violation, and/or to impose any particular disciplinary action in the future for this Respondent, or any other respondent, for violations of the same statutes and/or regulations addressed in this Stipulation and Order. Likewise, CCB is not bound by any previous settlement agreements it has approved in entering into this Stipulation and Order.

- 24. Attorneys' Fees and Costs. The Parties each agree to bear their own attorneys' fees and costs.
- 25. <u>Further Assurances</u>. The Parties shall cooperate in executing such additional documents and performing such further acts as may be reasonably necessary to give effect to the purposes and provisions of this Stipulation and Order.
- 26. <u>Voluntary and Informed Agreement</u>. Respondent represents that its owners, officers, and/or its directors, who are responsible for and able to legally bind Respondent have read completely and understand fully the terms of this Stipulation and Order, that

<sup>&</sup>lt;sup>4</sup> Subject to the limitations as may be argued by the Parties under the reservation of rights set forth in Paragraph 16, above.

such terms are fully understood and voluntarily accepted by Respondent in advance of and as memorialized by the signing of this Stipulation and Order, and that Respondent's signature to this Stipulation and Order indicates same. Respondent further represents that it has voluntarily entered into this Stipulation and Order to make a full, final, and complete compromise upon the terms and conditions set forth herein. Respondent further represents that any releases, waivers, discharges, covenants, and agreements provided for in this Stipulation and Order have been knowingly and voluntarily granted and without any duress or undue influence of any nature from any person or entity. The Parties, and each of them, hereby expressly acknowledge that they are each represented by counsel of their own choice in this matter or have had an opportunity to obtain representation by counsel of their choice, and have been advised by counsel accordingly.

- 27. Warranties of Authority. The Parties to this Stipulation and Order, and each of them, expressly warrant and represent to all other Parties that each has the full right, title, and authority to enter into and to carry out its obligations hereunder, with the sole exception of the required approval of this Stipulation and Order by the CCB. The Parties also expressly acknowledge the foregoing authority.
- 28. <u>Binding Effect</u>. This Stipulation and Order shall be binding upon and inure to the benefit of the Parties hereto and the Parties' respective successors, predecessors, parents, affiliates, shareholders, employees, heirs, executors, assigns, and administrators.
- 29. <u>Construction</u>. The headings of all Sections and Paragraphs of this Stipulation and Order are inserted solely for the convenience of reference and are not a part of the Stipulation and Order and are not intended to govern, limit, or aid in the construction or interpretation of any term or provision of this Stipulation and Order. In the event of a conflict between such caption and the paragraph at the head of which it appears, the paragraph and not such caption shall govern in the construction of this Stipulation and Order.
- 30. Governing Law. This Stipulation and Order shall be governed by and construed in accordance with the laws of the State of Nevada, without reference to

 conflict of law principles.

- 31. <u>Jurisdiction and Forum Selection</u>. The Parties consent to the jurisdiction of the Eighth Judicial District Court of the State of Nevada, in and for Clark County, to resolve any disputes related to the terms or enforcement of this Stipulation and Order.
- 32. <u>Interpretation</u>. This Stipulation and Order is the result of negotiations among the Parties who have each negotiated and reviewed its terms. In the event a Court ever construes this Agreement, the Parties expressly agree, consent, and assent that such Court shall not construe this Agreement or any provision hereof against any Party as its drafter for purposes of interpreting any ambiguity or uncertainty in this Stipulation and Order.
- 33. <u>Time is of the Essence</u>. Time is of the essence in the performance of all terms of this Stipulation and Order.
- 34. Severability. If any portion of this Stipulation and Order, or its application thereof to any person or circumstance, shall be deemed to any extent to be invalid, illegal, or unenforceable as a matter of law, all remaining clauses of this Stipulation and Order and its application thereof shall be not affected and shall remain enforceable to the fullest extent permitted by law.
- 35. Counterparts and Copies. This Stipulation and Order may be executed in counterparts, each of which when so executed and upon delivery to counsel of record for the Parties and/or the Parties shall be deemed an original ("Counterparts"). This Stipulation and Order shall be deemed executed when Counterparts of this Stipulation and Order have been executed by all the Parties and/or their counsel; such Counterparts taken together shall be deemed to be the Agreement. This Stipulation and Order may be executed by signatures provided by electronic facsimile or email, which signatures shall be binding and effective as original wet ink signatures hereupon. All fully executed copies of this Stipulation and Order are duplicate originals, equally admissible in evidence.

IN WITNESS WHEREOF, this Stipulation and Order has been executed by the Parties and attested by their duly authorized representatives as of the date(s) so

	Date: December 4, 2020  Date: December 4, 2020		
1	indicated. The Effective Date of this Stipulati	ion and	Order shall be the date it is ordere
2	by the CCB.		
3	Aline K. Scheraft	Date:	December 4, 2020
4	Alicia R. Ashcraft (Nev. Bar No. 6890)		
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9	On behalf of Gravitas Nevada, Ltd.		
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11	Ashley Balducci	Date:	12/4/20
	L. Kristopher Rath (Nev. Bar No. 5749)	Date	
12	Ashley Balducci (Nev. Bar No. 12687) Senior Deputy Attorney General		
13	Counsel for Cannabis Compliance Board		
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ا 6	Tyler Klimas, Executive Director for the	Date: _	
	Cannabis Compliance Board		
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# **ORDER** WHEREAS, on 18th day of December 2020, the Nevada Cannabis Compliance Board approved and adopted all the terms and conditions set forth in the Stipulation and Order for Settlement of Disciplinary Action with Gravitas Nevada, Ltd. IT IS SO ORDERED. SIGNED AND EFFECTIVE this 6 day of Decuber STATE OF NEVADA, CANNABIS COMPLIANCE BOARD By: HON. MICHAÈL L. DOUGLAS, CHAIR